



The Adelaide Park Lands Authority was established by the *Adelaide Park Lands Act 2005 (SA)* as a subsidiary of the City of Adelaide under the provisions of the *Local Government Act 1999 (SA)*.

As part of the Park Lands governance framework the Adelaide Park Lands Authority is the principle advisory body to the City of Adelaide (CoA) and the South Australian State Government (SG) on Park Lands matters.

The Authority provides guidance around the use of and improvement to the Adelaide Park Lands through the development of the Adelaide Park Lands Management Strategy 2015 – 2025, which can be found [here](#)

Thursday 23 September 2021 Board Meeting

Membership

The Lord Mayor
4 other members appointed by the Council
5 members appointed by the Minister

Quorum

6

Presiding Member

The Right Honourable the Lord Mayor Sandy Verschoor

Deputy Presiding Member

Ms Kirsteen Mackay

Board Members

Ms Allison Bretones
Mr Rob Brookman AM
Ms Jessica Davies-Huynh
Mr Stephen Forbes
Councillor Alexander Hyde
Ms Stephanie Johnston
Mr Craig Wilkins
Mr Ben Willsmore

Proxy Board Members

Councillor Arman Abrahamzadeh (for Councillor Alexander Hyde)
Professor Emeritus Damien Mugavin (for Ms Stephanie Johnston)

Board Meeting Agenda, Thursday 23 September 2021, at 5:30 pm
Colonel Light Room, Town Hall, King William Street, Adelaide

Agenda

		Purpose	
1.	Welcome and Opening		
1.1	Acknowledgement of Country	To Acknowledge	Page 3
1.2	Apologies	To Note	Page 3
1.3	26/8/2021 Minutes	To Confirm	Page 3
1.4	Business Arising	To Note	Page 3
2.	Conflict of Interest	To Note	
3.	Presiding Member Report (verbal)	To Note	
4.	Representations (verbal)	Granted as at 17/9/2021	
	Nil	To be Heard for up to 5mins	
5.	Items for Board Decision		
5.1	Adelaide Park Lands Authority Annual Report 2020/21 [2010/03030]	Decision to Adopt	Page 4
5.2	Exemptions from EOI Process [2021/00565]	Decision to Advise CoA	Page 33
5.3	Update on Riverbank Precinct projects [2021/01631]	Decision to Advise SG	Page 39
6.	Items for Board Discussion		
6.1	Associate Director Update Riverbank Precinct Code Amendment	To inform	
6.2	Date & Insights - Biodiversity	To inform	Page 41
7.	Items for Noting		
7.1	Correspondence Verbal Update from Presiding Member	To Note	
8.	Other Business & Meeting Close	Identified as at 17/9/2021	
	Nil	To discuss	
	Next meeting – Thursday, 28 October 2021, 5.30pm	To Note	

1. Welcome and Opening

1.1 Acknowledgement of Country

At the opening of the Board Meeting, the Board member presiding will state:

'Adelaide Park Lands Authority acknowledges that we are meeting on traditional Country of the Kaurna people of the Adelaide Plains and pays respect to Elders past and present. We recognise and respect their cultural heritage, beliefs and relationship with the land. We acknowledge that they are of continuing importance to the Kaurna people living today.

And we also extend that respect to other Aboriginal Language Groups and other First Nations who are present today.'

1.2 Apologies

Board Member - Ms Jessica Davies-Huynh

1.3 Confirmation of Minutes – 26/8/2021

That the Minutes of the meeting of the Board of the Adelaide Park Lands Authority held on 26 August 2021 be taken as read and be confirmed as an accurate record of proceedings.

1.4 Business Arising

Items with an asterisk have been actioned

Those Items identified as Complete at the August Board Meeting have been removed

Board Meeting	<u>Actions Arising</u> (Precis)	<u>Topic</u>
25 March 2021	9. Paper sought to lead discussions	CLMP targets & measures
Board Meeting 22 July 2021	<u>Actions Arising</u> (Precis)	<u>Topic</u>
	*25. Request a Briefing	Parking in the Park Lands
	*27. Discuss and scope direction	Community Forum
	28. Draft Risk Register	Risk Management & Mitigation
	29. Workshop	Adelaide Park Lands Act 2005 (SA)
	*30. Schedule a 1 and half hour walk	Site Visit Scheduling
	31. Progress for the next 6 months	Forward Agenda
Board Meeting 26 August 2021	<u>Actions Arising</u> (Precis)	<u>Topic</u>
	32. Inclusion of world heritage narrative	Annual Community Forum

Status Update for Actions Arising in Link 1 [here](#)



Adelaide Park Lands Authority Annual Report 2020/21

ITEM 5.1 23/09/2021
Board Meeting

Author:

Lara Daddow, Acting Associate Director, Park Lands, Policy & Sustainability 8203 7884

2010/03030

Public

Purpose

As a subsidiary of the City of Adelaide established under the *Adelaide Park Lands Act 2005 (SA)*, the Adelaide Park Lands Authority (the Authority) is required to submit an Annual Report to both the City of Adelaide and the Minister responsible for the *Adelaide Park Lands Act 2005 (SA)* (the Hon. Vickie Chapman MP).

This Annual Report details the work and operations of the Authority during 2020/21.

Subject to the Authority's consideration, it is intended that the Annual Report will be:

- Included in the City of Adelaide's Annual Report 2020/21
- Made available separately on the City of Adelaide's Adelaide Park Lands Authority web page.

Recommendation

That the Adelaide Park Lands Authority:

1. Adopts the Annual Report (Attachment A to Item 5.1 on the Agenda for the meeting of the Board of the Adelaide Park Lands Authority held on 23 September 2021) for the 2020/21 financial year and forwards a copy to the City of Adelaide Council and the Minister responsible for the *Adelaide Park Lands Act 2005 (SA)*.
 2. Notes that the Annual Report will be formatted with suitable images and graphics for publication and will be included in the City of Adelaide's Annual Report 2020/21 and made available separately on the City of Adelaide's Adelaide Park Lands Authority web page.
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Implications

Adelaide Park Lands Management Strategy 2015-2025	Adelaide Park Lands Management Strategy 2015-2025 Not as a result of this report.
APLA 2020-2025 Strategic Plan	Adelaide Park Lands Authority 2020-2025 Strategic Plan Demonstrates implementation of Adelaide Park Lands Authority 2020-2025 Strategic Plan.
Policy	Not as a result of this report.
Consultation	Not as a result of this report.
Resource	Not as a result of this report.
Risk / Legal / Legislative	Requirement under the <i>Local Government Act 1999 (SA)</i> and the <i>Adelaide Park Lands Act 2005 (SA)</i> for the Authority to prepare an Annual Report.
Opportunities	To promote the Authority's work and Park Lands related activities.
City of Adelaide Budget Allocation	Not as a result of this report.
Life of Project, Service, Initiative or (Expectancy of) Asset	Not as a result of this report.
Ongoing Costs (eg maintenance cost)	Not as a result of this report.
Other Funding Sources	Not as a result of this report.

Discussion

Background

1. As a subsidiary of the City of Adelaide, under section 12(2) of the *Adelaide Park Lands Act 2005 (SA)* and its Charter, the Adelaide Park Lands Authority (the Authority) must submit to both the City of Adelaide Council and the Minister responsible for the *Adelaide Park Lands Act 2005 (SA)*, an Annual Report on its work and operations during the preceding financial year.
2. The Annual Report must detail the Authority's achievements against the aims and objectives of its Business Plan for that year, incorporate the Audited Financial Statement of the Authority and any other reports required by the City of Adelaide (of which there are none for 2020/21).

Supporting Information

3. The Authority's Annual Report for 2020/21 (**Attachment A**) demonstrates that the requirements of the Authority's 2020/21 Business Plan (based on the Authority's Charter) have been satisfactorily addressed. The Authority's Annual Report focusses on its:
 - 3.1. 'Core Responsibility' of providing advice to both Council and the State Government on matters pertaining to the Adelaide Park Lands.
 - 3.2. 'Supporting Responsibilities' including maintenance of appointments, review of its Charter and preparation of a Business Plan and Budget.
4. Of note for the 2020/21 financial year was the Authority's review of the following:
 - 4.1. Tennis SA upgrade of facilities at the Memorial Drive Tennis Centre in Tarntanya Wama (Park 26), including the replacement of the existing northern stand and a new eastern stand.
 - 4.2. Update to the Community Land Management Plan (CLMP) for the Adelaide Oval Precinct /part of Tarntanya Wama (Park 26) to reflect changes that had occurred since the last review in 2009 and to provide consistency with the *Adelaide Oval Redevelopment and Management Act 2011 (SA)*.
 - 4.3. Development of an updated CLMP for Bunday's Paddock / Tidlangga (Park 9), a new lease agreement and proposal by Prince Alfred College to establish a new sports building in this park.
 - 4.4. Initial details of proposed Riverbank Master Plan, Riverbank Arena and Women and Children's hospital and carpark developments.
 - 4.5. Historic, inaugural Bio-Cultural burn event, Kaurna Kardla Parranthi, held in Carriageway Park / Tuthangga (Park 17).
5. As required, the Annual Report will incorporate (once finalised) the Audited Financial Statement of the Authority for 2020/21
6. A copy of the Annual Report (incorporating the Audited Financial Statement) will be submitted to Council and the Minister responsible for the *Adelaide Park Lands Act 2005 (SA)*.
7. The finalised version of the Annual Report will be designed in the same way as the Annual Report for 2019/20 (Link 1 [here](#)) and will be:
 - 7.1. Included in the City of Adelaide's Annual Report 2020/21.
 - 7.2. Made available separately on the City of Adelaide's Adelaide Park Lands Authority web page.

Attachments

Attachment A – Draft Adelaide Park Lands Authority Annual Report 2020/2021

- END OF REPORT -

Adelaide Park Lands Authority Annual Report 2020 – 2021



Acknowledgement of Country

The Adelaide Park Lands Authority acknowledges the Kurna people as the traditional owners of the Adelaide Plains and pays respect to Elders past and present. The Authority recognises and respects the cultural heritage, beliefs and relationship which the Kurna people have with the land and acknowledges that they are of continuing importance to the Kurna people living today.

The Authority extends that respect to other Aboriginal Language Groups and other First Nations.

The Adelaide Park Lands Authority (the Authority) is the principal advisor to both the Council and the State Government on the protection, management, enhancement and promotion of the Adelaide Park Lands.

The Authority was established by the *Adelaide Park Lands Act 2005* as a subsidiary of the City of Adelaide under the provisions of the *Local Government Act 1999*.

The inaugural meeting of the Authority was held on 7 February 2007 and its first full financial year of operation occurred during 2007-08.

This document reports on the work undertaken by the Authority during its fourteenth financial year from 1 July 2020 through 30 June 2021.

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Message from the Presiding Member

The Adelaide Park Lands are the jewel in the crown of the City of Adelaide. They are a much-loved and iconic feature of Adelaide as the world's only city within a park.

Our unique 760 hectares of Park Lands surround our city in a leafy figure of eight and form part of Colonel William Light's vision to design a city that enriched its people's wellbeing and quality of life.

During the past couple of years, we have seen more than ever just how important the Park Lands are for our community's physical and mental health. In a time of travel restrictions, social distancing and intermittent lockdowns, the Park Lands remain a constant safe and nurturing place.

I regularly visit the Park Lands and continue to appreciate their diversity, whether it be the expansive spaces of Victoria Park/Pakapakanthi, the serenity along the River Torrens/ Karrawirra Parri, the horses grazing in Lefevre Park/Nantu Wama or the beautiful Himeji Gardens.

The Park Lands are home to 150 kilometres of paths and picturesque trails including the 20km dedicated Park Lands Trail, which loops around the city, and takes in forests, Kaurna heritage, wetlands, public art, play spaces, a golf course and sports ovals. There is truly something for everyone.

This year we celebrated our Kaurna heritage with the first Kardla Parranthi bio-cultural burn in the Adelaide Park Lands in more than two hundred years.

The creation of the Adelaide Park Lands Foundation to protect and maintain the Park Lands for future generations by enabling philanthropic donations got underway.

And our bids for global recognition of the Adelaide Park Lands through World Heritage listing and becoming the world's second National Park City progressed.

I want to thank my deputy Kirsten McKay and the members of the Authority for their much valued input over the past twelve months. You continue to be the voice of the Adelaide Park Lands and have done an extraordinary job in advising both the City of Adelaide and the State Government on a variety of projects and plans.

I encourage all South Australians to support the protection of our iconic Park Lands and, above all, enjoy them!

*** insert photo of LM Presiding Member*

Sandy Verschoor

The Right Honourable The Lord Mayor of Adelaide
Presiding Member, Adelaide Park Lands Authority

Purpose of the Annual Report

This Annual Report details the work and operations of the Adelaide Park Lands Authority (the Authority) against its Business Plan and Budget and incorporates the audited financial statements of the Authority.

In its principal role as an advisory body, the matters considered by the Authority have been reported against the following five Outcomes of the Adelaide Park Lands Management Strategy:

Dynamic, active and tranquil places

Places of activity, creativity and tranquillity for everyone that support our changing lifestyles, health and wellbeing, addressing:

- Facilities and infrastructure that encourage outdoor recreation and sport
- Destinations and attractions in the Park Lands
- Creation of activity hubs to support a diverse range of recreational needs
- The Park Lands as a visitor and tourist attraction
- Management of activities and events
- Enhancement of buildings.

Connected places and spaces

A system of connected and legible places and spaces enabling safe movement via paths and trails linking the City to the suburbs, hills and coast, addressing:

- Greater connection of places and spaces through a network of shared paths for walking, cycling and running
- A hierarchy of path networks which link all parks, places and spaces within parks
- Connections linking the City and suburbs with the Park Lands
- Lighting of pathways, ovals and key recreational hubs to improve safety and increase use
- Improved wayfinding and interpretive signage
- Management of car parking on and around the Park Lands.

Welcoming and attractive places

Places of diverse landscapes and natural beauty providing a range of recreational, sensory and stimulating experiences of discovery, addressing:

- Establishment of a cohesive Park Lands identity
- Landscaped entry points and edges to welcome and draw people into the Park Lands
- Enhancement of natural, ornamental and cultural landscapes.

Sustainable and enduring places

Places that thrive in the face of a changing climate, addressing:

- Management of biodiversity
- Improved management of water and watercourses in the Park Lands
- Sustainable use of water
- Resilience in the face of changing climate
- Role of Park Lands in broader City carbon neutral targets and in managing Urban Heat Island effect.

Memorable and distinctive places

Places celebrating Adelaide's unique natural and cultural heritage, addressing:

- Protection and preservation of the Park Lands
- World Heritage nomination for the Park Lands
- Identification, protection and interpretation of Kaurna cultural and heritage sites
- Protection and interpretation of the cultural and environmental values of the Park Lands
- Protection and preservation of the National Heritage-listed Park Lands.

Item 5.1 - Attachment A

The year in summary

The Adelaide Park Lands are a living, breathing system which changes daily and over the course of the seasons. Remnant native plants which have managed to survive the intrusion of European settlement bloom in spring while the Magpies swoop unsuspecting visitors.

In April and May, the autumn rains breathe new life into parched landscapes and revitalise areas used by events over the summer. Over time, the Park Lands continue to grow and adapt to the changing needs of the community through new facilities and revitalised landscapes.

The Authority has a role to play throughout the year to safeguard the values we place on the Park Lands and ensure they continue to provide for future generations.

Indicative of the range of issues considered by the Authority are:

- Tennis SA upgrade of facilities at the Memorial Drive Tennis Centre in Tarntanya Wama (Park 26), including the replacement of the existing northern stand and a new eastern stand.
- Review and update of the Community Land Management Plan (CLMP) for the Adelaide Oval Precinct /part of Tarntanya Wama (Park 26) to reflect changes that had occurred since the last review in 2009 and to provide consistency with the *Adelaide Oval Redevelopment and Management Act 2011*.
- Development of an updated CLMP for Bunday's Paddock / Tidlangga (Park 9), a new lease agreement and proposal by Prince Alfred College to establish a new sports building in this park.
- Proposed Riverbank Master Plan, Riverbank Arena and Women and Children's hospital and carpark developments.
- Historic, inaugural Bio-Cultural burn event, Kaurna Kardla Parranthi, held in Carriageway Park / Tuthangga (Park 17).

Deliberations by the Board

Matters affecting the Park Lands can be complex in nature. Consideration of these matters requires preparation by Board Members and often involves robust discussion.

When deliberating on proposals and policies for the Park Lands, Board Members must consider and balance the many competing interests facing the Park Lands identified in the Adelaide Park Lands Management Strategy, including, in no particular order:

- Meeting the needs of modern day recreational and sporting activity while minimising built form on the Park Lands
- Enhancing the liveability of a growing and diversifying City
- Balancing sporting use, event activity, general recreation needs and access rights for the general community
- Accommodating biodiversity and other natural values
- Enhancing the landscape amenity of the Park Lands
- Ensuring sustainable practices are followed and climate change impacts are minimised and addressed
- Preserving the heritage and integrity of the Park Lands and protecting the Values which underpin their National Heritage Listing.

Governance Review

In February 2021, the Board adopted their Code of Practice which included a Code of Conduct and Board proceedings (including informal gatherings).

Code of Conduct

Aside from the statutory requirements and adherence to the Functions of the Authority, the Code of Conduct also covers the below:

- Behaviour of Board Members
- Conflicts of interest – noting the provisions of the *Local Government Act 1999* apply and are detailed in the Board Proceedings section of the Code of Practice
- Confidentiality and fiduciary duties
- Gifts and benefits (including sitting fees)
- Breaches of the Code of Conduct.

Board Proceedings

The Board Proceedings section of the Code of Practice covers the following:

- Committees and delegations – while not currently used by the Board, this section provides some guidance should it be needed.
- Conflicts of interest – as stipulated in section 75B(2) of the *Local Government Act 1999*, the provisions of Chapter 5, Part 4, Division 3 of the *Local Government Act* apply to Board Members of APLA.
- Meetings – this section covers all key elements of meetings of APLA while referencing the various legislative provisions and the optional proceedings to support the presiding of the meeting to facilitate the discussion to achieve good outcomes and clear decision making.
- Informal Gatherings – in accordance with section 90(8) of the *Local Government Act*, it is a requirement for APLA to adopt a policy and procedure for the holding of informal gatherings and discussions. This section meets that requirement and is consistent with similar policy and procedure adopted by the City of Adelaide (CoA).
- Annual Community Forum – as per clause 4.10 of the Charter, the Annual Community Forum is required to be held each year. This section of the Code of Practice provides guidance to the Board and CoA staff supporting APLA, in the preparation and conduct of this Forum.

Charter review

In addition, a review was undertaken of the APLA Charter following the significant reshaping of the CoA. The review focused on clarity for clear lines of communication for the business and operation of the Board.

Key changes arising from the review were the clarification of the support and role of CoA, clarification of the Annual Community Forum and a tidy up of language to reflect the current and future operations of the APLA Board.

The Board discussed the updated Charter at a strategic planning session on 13 May 2021 and in June voted to support the updated Charter which was subsequently approved by Council in July 2021.

Final approval from the Minister and notice of change gazettal will be arranged in the near future.

Legislative Review

At its meeting in May 2021, the Board provided advice to the Attorney General regarding a review of the *Adelaide Park Lands Regulations 2006*. The Board recommended one change in relation to the Adelaide Park Lands Management Strategy, which was to allow the inclusion of sub-leases in the list of lease arrangements in the Adelaide Park Lands recorded in the Strategy. This recommendation was also supported by Council and subsequently included in the revised Regulations.

Park Lands Management Review

Review of the Adelaide Park Lands Community Land Management Plan

The Community Land Management Plans for all parks within the Adelaide Park Lands are being reviewed and updated in stages in line with legislative requirements under the *Adelaide Park Lands Act 2005* and *Local Government Act 1999* and to ensure they are consistent with the Adelaide Park Lands Management Strategy and current plans and policies. Further detail is provided below.

The year in review

During 2020-21 the Authority considered a range of matters relating to its core responsibility of providing advice to Council and the State Government on Park Lands policy, management and projects.

The following matters considered by the Authority demonstrate the breadth of its activity and are grouped under the five key outcomes from the Park Lands Strategy.

- Dynamic, Active and Tranquil Places
- Connected Places and Spaces
- Welcoming and Attractive Places
- Sustainable and Enduring Places
- Memorable and Distinctive Places

Dynamic, Active and Tranquil Places

Events in the Park Lands

At the September 2020 meeting, the Board received a presentation regarding upcoming events in the Park Lands.

Golden Wattle Park / Mirnu Wirra (Park 21W)

At the September 2020 meeting, the Board received the community consultation results for the Community Land Management Plan for Golden Wattle Park / Mirnu Wirra (Park 21W), which incorporated a draft concept plan for the park. The Board provided conditional support for the finalised document and preliminary building concept subject to conditions related to the proposed building footprint, rainwater tanks and undercroft.

King Rodney Park / Ityamai-itpina (Park 15)

In August 2020, the Board supported, with conditions, the replacement of a maintenance and storage facility in King Rodney Park / Ityamai-itpina (Park 15).

Superloop Adelaide 500

In August 2020, the Board supported the proposed Declared Area, Event Period and Prescribed Works Period for the Superloop Adelaide 500, 2021 event, which was later abandoned by the State Government.

Illuminate Adelaide

At a Special Meeting held on 30 November 2020, the Board supported the application from Illuminate Adelaide Foundation Ltd. to hold a Digital Arts and Culture Exhibition in Victoria Square / Tarntanyangga (South) from 23 June 2021 to 29 August 2021, with bump-in and bump-out from 24 May 2021 to 10 September 2021, as part of the inaugural Illuminate Adelaide festival in 2021, and:

- Recommended that the footprint of the event be limited to a single zone entirely contained within the south west corner of Victoria Square / Tarntanyangga, and not infringe upon the south east section of the Square.
- Recommended that Illuminate Adelaide explore options for significantly reducing the amount and impact of fencing being proposed, given a pavilion is being built to house the event.
- Recommended that Illuminate Adelaide explore options to reduce bump in and bump out times.

Subsequent to that meeting, the Illuminate organisers decided it wasn't possible to hold it in that location and shifted it to the '88 O'Connell' site which is not part of the Park Lands.

Rowing Club Building – Red Gum Park / Karrawirra (Park 12)

At its February 2021 meeting, the Board dealt with this matter in confidence.

Tennis SA - Court Development Stage 2

At its January 2021 meeting, the Board supported the upgrade of facilities at the Memorial Drive Tennis Centre in Tarntanya Wama (Park 26), including the replacement of the existing northern stand and a new eastern stand.

The Board requested that further consideration be given to the greening of internal and external areas as part of the proposed enhancements.

As part of Council approving the project, the Board's advice was incorporated into Council's Decision on 9 February 2021.

Tennis SA – Sunken Show Court Roofing

At its April 2021 meeting, the Board supported the establishment of a new free standing roof over the sunken show court at the Memorial Drive Tennis Centre in Tarntanya Wama (Park 26).

Council approved this project on 11 May 2021.

Volleyball SA - Site for City Beach

At its April 2021 meeting, the Board supported a section of the former netball courts in Bonython Park / Tulya Wardli (Park 27) being repurposed into a beach volleyball facility, subject to Volleyball SA receiving sufficient funding from the State Government and further consideration of the existing and proposed amenities to service use of the entire park.

The Board also requested that a significant portion of the former netball courts be returned to greenspace and the beach volleyball facility be integrated into the landscape.

As part of Council approving the project, the Board's advice was incorporated into Council's Decision on 11 May 2021.

Connected Places and Spaces

“Adelaide Rainbow Circuit”

In July 2020, the Board received a presentation regarding the “Adelaide Rainbow Circuit”, a proposal for an uninterrupted walking, running and cycling circuit around the Adelaide Park Lands.

Gladys Elphick Park / Narningga (Park 25) Car Park

In August 2020, the Board received the results of a six-month consultation exercise for the parking controls in the car park in Gladys Elphick Park / Narningga (Park 25). The Board then supported the continuation of the existing parking controls.

City Skate Park in Gladys Elphick Park / Narningga (Park 25)

In October 2020, the Board received a presentation regarding the construction of the new City Skate Park in Gladys Elphick Park / Narningga (Park 25).

Welcoming and Attractive Places

Planning and Design Code

At a Special Meeting held on 30 November 2020, the Board provided feedback on the draft Planning and Design Code and recommended that a self-assessment and referral process is undertaken ahead of implementation of Phase 3 of the Planning and Design Code regarding any possible effect the Code may have on the values which underpin the National Heritage Listing of the Adelaide Park Lands and City Layout. Additionally, further refinements were suggested to the Planning and Design code to promote the special status, attributes and character of the Adelaide Park Lands as per the *Adelaide Park Lands Act, 2005 (SA)*.

Community Land Management Plans

The review of Community Land Management Plans (CLMPs) progressed throughout 2020/21 and the Board considered a number of presentations and reports including:

- An overview of the process for the review of the CLMPs for the Adelaide Park Lands
- The release of the draft General Provisions CLMP for public consultation
- The release of the CLMP for **Bundey’s Paddock / Tidlangga (Park 9)** for public consultation
- The release of the draft CLMP for Adelaide Oval Precinct /part of Tarntanya Wama (Park 26) for public consultation.

Adelaide Oval Precinct/ part of Tarntanya Wama (Park 26)

The CLMP for the Adelaide Oval Precinct /part of Tarntanya Wama (Park 26) was updated during the early part of 2020 to take account of the changes that had occurred since the last review in 2009 and to provide consistency with the *Adelaide Oval Redevelopment and Management Act 2011*.

In September 2020, the Board supported the release of the draft CLMP for the Adelaide Oval Precinct, suggesting a number of amendments. The results of this consultation were considered and the draft CLMP for the Adelaide Oval Precinct was supported by the Board at its March 2021 meeting.

Bundey's Paddock / Tidlangga (Park 9) Building Concept and Community Land Management Plan and Sports Building

At its August 2020 meeting, the Board considered a draft CLMP for Bundey's Paddock / Tidlangga (Park 9), a draft 21 year lease agreement and a proposal by Prince Alfred College (PAC) to demolish two existing buildings and establish a new sports building in this park.

The Board requested further investigations into the costs and implications of the proposed new sports building location and sought clarification on the permitted uses of the building.

The Board reconsidered this matter at its November 2020 meeting and supported the draft CLMP, draft lease agreement and building concept for the purpose of undertaking community engagement. The Board made specific reference to the building footprint, advising that the previously recommended footprint be increased to 410sqm (from 375sqm) to align with the concept developed by PAC.

The findings of the community engagement were considered by the Board at its June 2021 meeting. The Board supported the community informed amendments to the CLMP, lease agreement and building concept, with the exception of a proposed renewal clause at the tenth year of the lease agreement. The Board requested an unbroken 21 year lease agreement with five yearly performance reviews.

Adelaide Botanic Gardens Master Plan

In November 2020, the Board received a presentation from the Director of the Botanic Gardens and State Herbarium of South Australia regarding the new Master Plan for the Adelaide Botanic Garden.

"Town Clerks Walk" in Red Gum Park / Karrawirra (Park 12)

The Board supported an irrigation renewal, turf remediation and tree succession plan for "Town Clerks Walk" in Red Gum Park / Karrawirra (Park 12) Improvement Project. The Board also supported work to underground powerlines along the walk and the provision of lighting and other landscape improvements subject to future budget process.

Louder's Boatshed Café adjacent the River Torrens / Karrawirra Pari (Park 12)

In August 2020, the Board considered in confidence a lease matter pertaining to Louder's Boatshed Café adjacent the River Torrens / Karrawirra Pari (Park 12).

Edwards Park - G.S. Kingston Park / Wirrarninthe (Park 23) - Greening

At its February 2021 meeting, the Board considered a presentation from Shane Sody, President of the Adelaide Park Lands Preservation Association, in relation to creating a pilot community project to re-green Edwards Park in G.S. Kingston Park / Wirrarninthe (Park 23).

CoA staff have continued to liaise with the Association and have supported them to form a community working group looking at re-greening a section of the former netball courts in Bonython Park / Tulya Wardli (Park 27).

Riverbank Arena for Adelaide

At its March 2021 meeting, the Board requested a briefing on the Riverbank Arena for Adelaide as follows:

“In order to fulfill its advisory role to the Minister as per Section 9(e) of the Adelaide Park Lands Act 2005, APLA requests a briefing from the Adelaide Venue Management at the earliest possible opportunity regarding the site under consideration. Noting that the Park Lands already hosts Adelaide Oval, Tennis Centre, two hotels, approximately 200 ha of licensed playing fields, a hospital, the Thebarton Police Barracks and the Road Safety Centre as well as other public infrastructure, the Authority is concerned about the impact of further built form on the publicly-accessible open space provided by the Adelaide Park Lands.”

Draft Riverbank Masterplan

At its March 2021 meeting, the Board requested a briefing on the Draft Riverbank Masterplan as follows:

“In order to fulfill its advisory role to the Minister as per section 9(e) of the Adelaide Park Lands Act 2005, APLA requests a briefing from the Project Steering Committee at the earliest convenience”.

Women and Children’s Hospital - State Budget announcement & construction next to the Royal Adelaide Hospital

At its June 2021 meeting, the Board heard the State Government had announced funding in the 2021 - 2022 State Budget to progress the construction of the new Women and Children’s Hospital.

The Board was provided with information available on the proposed facility which includes the construction of a new multi-level hospital and adjoining new multi-level car park to the west of the rail corridor in Park 27. The whole new facility is to be located within the Adelaide Park Lands.

Sustainable and Enduring Places

Bio-Cultural Burn

In May 2021 the Board attended the inaugural Bio-Cultural burn event, Kaurna Kardla Parranthi, in Carriageway Park / Tuthangga (Park 17).

In a ground breaking and nationally significant project, the partnership between the Kaurna community and the CoA demonstrated a strong commitment to meaningful reconciliation

though the reintroduction of traditional fire management practices into the Adelaide Park Lands - for the first time in over 240 years - through the Kaurna Kardla Parranthi bio-cultural burn.

The Bio-Cultural burn was an historic, moving, joyous occasion. It was the first time Kaurna people were able to publicly practice cultural burning techniques since many of their customs were displaced following European colonisation. It is also the first time a Cultural burn has been undertaken in a capital city in Australia.



(Partnership between the Kaurna Community and the City of Adelaide)



(Kaurna Kardla Parranthi, Carriageway Park / Tuthangga (Park 17))

This project was initiated in response to outcomes from CoA's *Integrated Biodiversity Management Plan 2018 – 2023* and *Stretch Reconciliation Plan 2018 – 2021* related to incorporating Kurna knowledge into management of the Park Lands.

Biodiverse Carbon Offset Demonstration site

At its April meeting, the Board supported the development of a biodiverse carbon offset demonstration site.

To demonstrate what a biodiverse carbon offset plantation may look like, the CoA converted ~3,000 sqm of Park Land from turf grass to what will become Mallee Box Woodland. A site was selected at the northern tip of Reservoir Park / Kangatilla (Park 4) and includes an interpretive trail, a bench, four bird boxes and two interpretive signs.

The plantings will increase biodiversity and connectivity for native plants and wildlife in the Park Lands and the interpretive trail will inform visitors of biodiverse carbon offset plantings, biodiversity sensitive urban design and the cultural / natural heritage of the site.

In May 2021, students from North Adelaide Primary School helped the CoA's Biodiversity Team to plant approximately 575 tube stock. The site will be maintained by the Biodiversity Team and additional species will be planted to improve the quality of the woodland.



(Students from North Adelaide Primary School)



SA Water North Terrace - Trunk Main Replacement

At its March 2021 meeting, the Board received a presentation from SA Water on a range of options to replace a section of water supply pipeline which currently runs along North Terrace that has reached its end of life and has a high risk of water bursts.

The Board considered the options and noted the recommended solution to replace the current pipeline by installing a new pipeline running approximately 450 metres along Rundle Road and through the eastern end of the East Park Lands to connect into an existing water main at the Botanic Road/Hackney Road intersection.

The Board also supported the removal of 12 unregulated trees along with the replacement strategy and landscaping plan to be constructed as part of the pipeline works.

Wellington Square

In October 2020, the Board considered and supported the proposed removal of a significant tree in Wellington Square and asked for climate change impacts and specific location conditions to be taken into account when replacing that tree.

Memorable and Distinctive Places

Draft Heritage Strategy and Action Plan 2021 – 2035

At its November 2020 meeting, the Board received a presentation regarding the CoA's draft Heritage Strategy and Action Plan for 2021 – 2035.



Kaurna guided cultural walk and Festival of Nature

In September 2020, the Board discussed participating in a Kaurna guided cultural walk and a Festival of Nature event.

World Heritage Listing

At the June 2021 meeting, the Board and the CoA Council Members jointly received a presentation from Duncan Marshall on progressing a World Heritage Listing bid covering the

Park Lands, City Layout and the Mt Lofty Ranges. This was on the basis that a combined nomination would enable a clearer understanding and opportunity for storytelling and truth telling associated with the European settlement of Adelaide on Kaurna land. Such an approach would likely have a stronger chance of success.

A World Heritage Nomination Workshop with key experts is set for late 2021 to assist with the nomination and test and seek suggestions on progressing the bid.

Work to date has focussed on understanding if there is potential to meet the criteria for World Heritage Listing.

The next steps will work towards enabling a tentative list submission to be lodged for World Heritage Listing.

The Place of Courage Location

At its meeting on 24 June 2021, the Board considered its advice to Council about the establishment of a major public artwork within the Adelaide Park Lands to acknowledge and raise awareness about the impact of domestic and family violence in our society. The Board provided support for *The Place of Courage* artwork within Bonython Park / Tulya Wardli (Park 27), adjacent to the model boat lake. The Board also supported the inclusion of the Catherine House Rose as planting incorporated into the artwork design.

Performance against the objectives of the 2020 - 2021 Business Plan and Budget

Performance Target	Performance Measures	Achievements	Review Opportunities
Provide advice as required to Council and the State Government on key matters relating to the Adelaide Park Lands.	<p>At least 10 ordinary meetings of the Authority held per year.</p> <p>Advice provided to Council and State Government in a timely manner.</p> <p>Receive at least two presentations on Park Lands planning and management related matters per year.</p> <p>Undertake at least one Park Lands field trip per year to facilitate greater understanding of Park Lands projects, facilities and landscapes.</p>	<p>The Authority held 10 ordinary meetings and two special meetings.</p> <p>Advice is provided to Council at the meeting of Council held immediately after the meeting of the Authority, and to the State Government as required.</p> <p>The Authority received 30 reports and 10 presentations, including four by non-City of Adelaide organisations throughout the year.</p> <p>The Authority undertake one Park Lands field trip – to Red Gum Park Karrawirra (Park 12) and the area around Adelaide Oval.</p>	<p>An opportunity exists for the Board to request the inclusion of items in future agendas which it wishes to consider.</p> <p>There is also an opportunity to undertake additional field trips.</p>
<p>Promotion of the Park Lands which focuses on:</p> <ul style="list-style-type: none"> Raising public awareness of their values and importance Increased, appropriate use Responsible management. <p>Promotion of the work of the Authority.</p>	<p>Review existing marketing activities.</p> <p>The public can explore the work of the Authority through a website.</p>	<p>The Authority has a website presence identifying its responsibilities, membership and Annual Reports.</p>	<p>An opportunity exists for the Board to be more active in the promotion of the Park Lands.</p>
Conduct of a Community Forum	The Community Forum meets its requirements as stated in the Charter.	The Community Forum was not held due to COVID-19 restrictions	An opportunity exists to build more flexibility into the requirements for a Community Forum
Business Plan and Budget is in place.	New Business Plan is adopted prior to the expiry of that currently in operation.	The Authority adopted its annual Business Plan and Budget in July 2021.	Reviewed annually.
Operation of General Purpose Accounts.	Council's accounting procedures met.	The Authority's General Purpose Accounts are managed by the City of Adelaide Finance Team.	
Quarterly Financial Reports	Reports adopted and presented to Council.	Quarterly Financial Reports are provided through the City of Adelaide's quarterly	

Performance Target	Performance Measures	Achievements	Review Opportunities
		budget review process.	
Operation of the Adelaide Park Lands Fund which currently contains \$1.4k	Monies are received and expended according to the provisions of the Authority's Charter.	The Adelaide Park Lands Fund operates and contains \$1.4k	
Auditing required by the Authority's Charter.	Council's external auditor and Audit Committee is satisfied the requirements are met.	The Authority's accounts are audited annually by Council's external auditor and Audit Committee.	
Preparation of Annual Report.	Annual Report is submitted to Council each financial year.	Annual report for 2019/20 was submitted to Council in November 2020.	
Insurance Requirements.	The Local Government Mutual Liability Scheme insures the Authority.	Quarterly payments ensure insurance cover is in place.	

Membership and meeting attendances

Membership

Pursuant to section 6 of the *Adelaide Park Lands Act 2005*, membership of the Adelaide Park Lands Authority comprises:

- The Lord Mayor (as Presiding Member) or, if the Lord Mayor chooses not to be a member of the Authority, a person appointed by the City of Adelaide (as the Presiding Member)
- Four other members appointed by the City of Adelaide
- Five members appointed by the Minister (one of whom will be the Deputy Presiding Member).

Current Appointments

In addition to the Lord Mayor, Sandy Verschoor as Presiding Member, the City of Adelaide appointees (expiring 31 December 2022) are:

- Deputy Lord Mayor Alex Hyde (with Councillor Anne Moran as Deputy)
- Ms Jessica Davies-Huynh
- Ms Allison Bretones
- Mr Rob Brookman AM

Current Ministerial appointees to the Board (expiring 31 December 2021) are:

- Ms Kirsteen Mackay (Deputy Presiding Member)
- Mr Stephen Forbes
- Mr Craig Wilkins
- Ms Stephanie Johnston (with Professor Emeritus Damien Mugavin as Deputy)
- Mr Ben Willsmore

Change in Membership

There was no change in membership during 2020/21.

Meetings

The Authority held 12 meetings between 1 July 2020 and 30 June 2021, comprising of 10 ordinary meetings and two special meetings.

Attendances at meetings were recorded as follows:

	Meetings Attended
Lord Mayor Sandy Verschoor (Presiding Member)	12
Ms Kirsteen Mackay (Deputy Presiding Member)	10
Ms Alison Bretones	11
Mr Rob Brookman AM	11
Ms Jessica Davies-Huynh	8
Mr Stephen Forbes	10
Councillor Alexander Hyde	11
Ms Stephanie Johnston	12
Mr Craig Wilkins	11
Mr Ben Willsmore	10
Councillor Anne Moran (proxy for Councillor Alex Hyde to 31 December 2020)	0
Councillor Arman Abrahamzadeh OAM (proxy for Councillor Alex Hyde from 1 January 2021)	1
Professor Emeritus Damien Mugavin (proxy for Ms Stephanie Johnston)	0

The role of the Authority in the governance of the Park Lands

The Adelaide Park Lands Authority was established by the *Adelaide Park Lands Act 2005* as a subsidiary of the CoA under the *Local Government Act 1999 (SA)*. The Governance Framework for the Adelaide Park Lands within which the Authority operates is shown on the following page.

The Authority and its Board are the same entity.

The CoA manages about 75% of the Adelaide Park Lands. The State Government manages the remaining 25% which is predominantly composed of the Educational, Institutional and Biomedical precinct along North Terrace, but also includes the Botanic Garden (and Park) of Adelaide.

The Authority is the principal advisor to both the CoA and the State Government on the protection, management, enhancement and promotion of the Adelaide Park Lands.

Within the Governance and Planning Framework, the Authority was established to undertake the following Functions, as set out in the *Adelaide Park Lands Act 2005*;

1. To undertake a key policy role with respect to the management and protection of the Adelaide Park Lands;
2. To prepare, and as appropriate, to revise the Adelaide Park Lands Management Strategy in accordance with the requirements of the *Adelaide Park Lands Act 2005*;
3. To provide comments and advice on any management plan prepared by the Adelaide City Council or a State Authority under the *Adelaide Park Lands Act 2005* or the *Local Government Act 1999 (SA)* that relates to any part of the Adelaide Park Lands; and to monitor and, as appropriate, to provide comments, advice or reports in relation to the implementation or operation of any such plan;
4. To provide comments or advice in relation to the operation of any lease, licence or other form of grant of occupation of land within the Adelaide Park Lands;
5. On the basis of any request or on its own initiative, to provide advice to the Adelaide City Council or to the Minister on policy, development, heritage or management issues affecting the Adelaide Park Lands;
6. To promote public awareness of the importance of the Adelaide Park Lands and the need to ensure that they are managed and used responsibly;
7. To ensure that the interests of South Australians are taken into account, and that community consultation processes are established, in relation to the strategic management of the Adelaide Park Lands;
8. To administer the Adelaide Park Lands Fund; and
9. To undertake or support other activities that will protect or enhance the Adelaide Park Lands, or in any other way promote or advance the objects of the *Adelaide Park Lands Act, 2005*.

Adelaide Park Lands Authority
Audited Financial Statements
for the year ended 30 June 2021

Attachment B

Item 5.1 - Attachment A

Exemptions from EOI Process

ITEM 5.2 23/09/2021
Board Meeting

Author:
Christie Anthoney, Associate
Director, City Culture 8203 7444

2012/00565
Public

Purpose

A requirement under the Adelaide Park Lands Leasing and Licensing Policy is to undertake an Expression of Interest (EOI) process to secure a new lessee over vacant land and/or buildings in the Park Lands, unless there are exceptional circumstances, in which case a Council resolution is required.

Following a review of leases currently expired and in 'holding over', several instances have been identified whereby exceptional circumstances are considered to apply and warrant consideration for an exemption being granted.

In each case, the uses are consistent with the Adelaide Park Lands Management Strategy and relevant Community Land Management Plans.

This report outlines three instances that warrant an exemption to the Policy. The granting of an exemption to the requirement to select a tenant via an EOI process does not alter any other legislative provisions and process related to the granting of leases and licenses within the Park Lands.

Should the Adelaide Park Lands Authority (Authority) and Council support the recommended exemptions, we will commence negotiations with the existing lessees.

Any draft leases proposed to be greater than five years will be presented to the Authority prior to us undertaking public consultation.

Recommendation

THAT THE ADELAIDE PARK LANDS AUTHORITY ADVISES COUNCIL:

That the Adelaide Park Lands Authority:

1. Supports the granting of an exemption to the requirements of Section 13 of the Adelaide Park Lands Leasing and Licensing Policy to select a new tenant by way of an Expression of Interest, to the following organisations:
 - 1.1. The Minister for Education – Adelaide High School
 - 1.2. South Terrace Croquet Club Inc
 - 1.3. Club de Petanque d'Adelaide Inc

Implications

<p>Adelaide Park Lands Management Strategy 2015-2025</p>	<p>Adelaide Park Lands Management Strategy 2015-2025</p> <p>The activities proposed in this report are consistent with the Adelaide Park Lands Management Strategy (APLMS) in particular:</p> <p>Strategy 1.2 - Create places and attractions that set the Park Lands apart</p> <p>Strategy 1.3 - Promote the Park Lands as a visitor and tourist destination.</p> <p>Strategy 1.5 - Create spaces to accommodate cultural, sporting, artistic and recreational events of varying types and sizes</p> <p>Strategy 1.6 - Strengthen the role of the Park Lands as a regional destination for competitive sport and a variety of active and passive forms of recreation.</p>
<p>APLA 2020-2025 Strategic Plan</p>	<p>Adelaide Park Lands Authority 2020-2025 Strategic Plan</p> <p>Strategic Plan Alignment – Advice</p> <p>Provide advice on plans, projects and policies for the Adelaide Park Lands.</p>
<p>Policy</p>	<p>City of Adelaide 2020 – 2024 Strategic Plan – This report supports all city users to have their best experiences and attract more people to take part in city life and increases community use of and access to the Adelaide Park Lands and River Torrens / Karrawirra Pari.</p> <p>Adelaide Park Lands Leasing and Licensing Policy - Lease Agreements will be prepared in accordance with the Policy.</p>
<p>Consultation</p>	<p>Not as a result of this report</p>
<p>Resource</p>	<p>Not as a result of this report</p>
<p>Risk / Legal / Legislative</p>	<p>Adelaide Park Lands Leasing and Licensing Policy allows Council to make exemptions to the Policy where exceptional circumstances exist. The test is subjective and dependent on the individual circumstances. The primary risk relates to public perception of preferential treatment given to the organisations being exempted from the requirement to submit an expression of interest. This report details reasons for the applying an exemption.</p>
<p>Opportunities</p>	<p>Not as a result of this report</p>
<p>City of Adelaide Budget Allocation</p>	<p>Not as a result of this report</p>
<p>Life of Project, Service, Initiative or (Expectancy of) Asset</p>	<p>Not as a result of this report</p>
<p>Ongoing Costs (eg maintenance cost)</p>	<p>Not as a result of this report</p>
<p>Other Funding Sources</p>	<p>Not as a result of this report</p>

Discussion

1. The current Adelaide Park Lands Leasing and Licensing Policy (the Policy) was considered by the Authority in January 2016 and endorsed by Council in the same month. A requirement of the Policy (Section 13) is to select a new lessee of vacant land and/or building through an Expression of Interest (EOI) process unless there are exceptional circumstances, in which case a Council resolution is required.
2. The Policy does not prescribe what constitutes exceptional circumstances, as such it largely falls at Council's discretion to consider the individual circumstances and determine if they are exceptional in nature such that it warrants an exemption from the EOI process.
3. Section 7 of the Policy outlines the Assessment Principles for Leasing and Licensing Proposals. The principles of inclusivity, diversity, collaboration and resilience together with a need and demand analysis, will be used to guide the assessment of the suitability and outcomes of proposed Park Lands uses and to determine an appropriate length of tenure.
4. Following a review of leases currently expired and in 'holding over', several instances have been identified whereby exceptional circumstances are considered to apply that would warrant consideration for an exemption to the EOI process:
 - 4.1. Adelaide High School.
 - 4.2. South Terrace Croquet Club.
 - 4.3. Club De Petanque d'Adelaide.
5. In each case, the uses are consistent with the Adelaide Park Lands Management Strategy and relevant Community Land Management Plans.
6. Exempting the need to undertake the EOI process does not alter any other requirements on the Policy, *Local Government Act 1999 (SA)* and the *Adelaide Park Lands Act 2005* with respect to consultation on leases greater than five years and or presentation to Parliament for leases greater than ten years.
7. Should an organisation request a lease greater than five years, a copy of the draft lease will be presented to the Authority and Council for its consideration and approval to undertake public consultation.
8. Adelaide High School
 - 8.1. Adelaide High School (AHS) was built between 1947-51 and was designed to be integrated within its Park Lands setting.
 - 8.2. AHS has been using the adjoining playing fields within Ellis Park/Tampawardli (Park 24) since that time.
 - 8.3. Image 1 – Adelaide High School licenced area



- 8.4. The licence for the sports facilities in Park 24 expired on 31 August 2017 and the 'holding over' provisions in the licence currently apply.
 - 8.5. The facilities in Park 24 include a series of sports fields, six tennis courts (with two netball courts marked out) and three basketball courts.
 - 8.6. AHS also use a gardener's shed located adjacent the sporting facilities, which we would seek to capture as part of the lease renewal negotiations.
 - 8.7. AHS programs a range of physical education classes and sporting activities across its sports facilities. The school facilitates use of its fields and courts by several other organisations and through casual use by the community and believes a large portion of casual use is by international students living in the west end of the city.
 - 8.8. Access by the community is available outside of the school's usage, which predominantly occurs during school hours Monday to Friday.
 - 8.9. The school itself sits upon land under the care and control of the State Government / Minister for Education.
 - 8.10. A 42 year ground lease was recently granted for a portion of the school building area which sits outside of the curtilage of the land under the care and control of the State Government / Minister for Education.
 - 8.11. On the basis that the playing fields are essential to the schools functioning, it is recommended that we enter into direct lease negotiations with the Minister for Education for a long term lease/licence over the gardener's shed and playing fields within Park 24.
9. South Terrace Croquet Club
 - 9.1. Image 2 – South Terrace Croquet leased / licenced area



- 9.2. The South Terrace Croquet Club was established in 1911 and has leased and licenced the clubroom building and playing field (piste) in Carriageway Park/Tuthangga (Park 17) since 1926.
- 9.3. This is one of two croquet facilities located in the city. The other city-based facility is operated by the peak body Croquet SA and is located nearby also within Park 17.
- 9.4. The sport of croquet is played on a manicured lawn area similar to a lawn bowling rink.

- 9.5. The Club's lease expired on 30 April 2018 and the 'holding over' provisions in the lease currently apply.
- 9.6. It is recommended that we enter into lease negotiations directly with the South Terrace Croquet Club for a new lease / licence over the croquet green and clubroom building within Park 17 for the following reasons:
 - 9.6.1. The small playing surface (green) is unique and does not lend itself to many alternative uses.
 - 9.6.2. The Club is one of only a few clubs within metropolitan Adelaide and on this basis is unlikely to generate a competitive EOI process.

10. Club De Petanque d'Adelaide

10.1. Image 3 - Club De Petanque leased / licenced area



- 10.2. Club de Petanque d'Adelaide has leased and licenced the clubroom building and playing field (piste) in Blue Gum Park/Kurangga (Park 20) since 1977.
- 10.3. Club de Petanque d'Adelaide is the oldest petanque club in Australia and is one of two community petanque clubs located in the city and one of nine in total across metropolitan Adelaide. The other city-based club known as Feral Aussie Boullisties (FAB), use a piste located within Rundle Park/Kadlitpina (Park 13).
- 10.4. Petanque is unique to other sports played within the Park Lands in that it is played on a hard dirt or gravel surface.
- 10.5. The Clubs offers a unique community-based sport that contributes to the diversity of uses with the Park Lands and operates from a small clubroom building adjacent to the playing area.
- 10.6. The Club's lease expired on 31 August 2018 and the 'holding over' provisions in the lease currently apply.
- 10.7. It is recommended that we enter into lease negotiations directly with Club de Petanque d'Adelaide for a new lease / license over the playing area and clubroom building within Park 20 for the following reasons:
 - 10.7.1. The small playing surface (piste) is unique and does not lend itself to many alternative uses.
 - 10.7.2. There are relatively few clubs in metropolitan Adelaide and on this basis is unlikely to generate a competitive EOI process.

11. Next steps

- 11.1. Should the Authority support this matter and Council endorse the exemption, we will contact each organisation to commence lease renewal negotiations.
- 11.2. We anticipate that we will be negotiating a long term lease with Adelaide High School. Therefore, we will table a draft copy of the lease with the Authority and Council before undertaking public consultation.
- 11.3. Should the other two organisations request a lease greater than five years, a copy of the respective draft lease agreements will be presented to the Authority and Council for consideration and endorsement prior to us undertaking public consultation.

Attachments

Nil

- END OF REPORT -

Update on Riverbank Precinct projects

ITEM 5.3 23/09/2021
Board Meeting

Author:

Lara Daddow, Acting Associate
Director, Park Lands, Policy &
Sustainability 8203 7884

2021/01631

Public

Purpose

To enable the Authority to consider its advice to the State Government and Council on proposed projects in the Riverbank Precinct of the Adelaide Park Lands.

Recommendation

THAT THE ADELAIDE PARK LANDS AUTHORITY ADVISES THE STATE GOVERNMENT:

That the Adelaide Park Lands Authority:

1. Supports the City of Adelaide's request that the State Government urgently refer the proposed Women's and Children's Hospital project, Riverbank Precinct Code Amendment and proposed Riverbank Arena, to the Australian Government's Minister for the Environment for consideration as actions which may affect the National Heritage Listing of the Adelaide Park Lands and City Layout as per requirements of Commonwealth *Environment Protection and Biodiversity Conservation Act 1999*.
 2. Supports the City of Adelaide's proposal to form a working group to inform the delivery of the proposed major projects in the Riverbank Precinct to achieve maximum community benefit.
-

Implications

<p>Adelaide Park Lands Management Strategy 2015-2025</p>	<p>Adelaide Park Lands Management Strategy 2015-2025</p> <p>The current APLMS does not contemplate:</p> <ul style="list-style-type: none"> • A large indoor Riverbank Arena in Helen Mayo Park (Park 27) <ul style="list-style-type: none"> ○ Strategy 1.4 only supports buildings in the Park Lands where they provide for outdoor recreation. • A multi-storey car park in Kate Cocks Park (Park 27) <ul style="list-style-type: none"> ○ Strategy 2.8 only contemplates parking on the Park Lands for Park Lands related recreational purposes, which is to be reduced by 5% in the period to 2025. • A second hospital at the western end of the Royal Adelaide Hospital site, which the hospital's Master Plan reserves as open space to strengthen the continuity of Adelaide's Park Lands (Kate Cocks Park (Park 27)).
<p>APLA 2020-2025 Strategic Plan</p>	<p>Adelaide Park Lands Authority 2020-2025 Strategic Plan</p> <p>APLA's Purpose is stated as: <i>To conserve and enhance the environmental, cultural, recreational, and social importance of the Adelaide Park Lands</i></p> <p>Guiding Principles for APLA to use are:</p> <ul style="list-style-type: none"> • <i>Preserve and strengthen the integrity of the Adelaide Park Lands</i> • <i>Promote the values of the Park Lands – as Adelaide's defining feature, and an internationally unique asset</i> • <i>Contribute to the delivery of The City of Adelaide's Strategic Plan and vision, and the State Government's 30-year plan for Greater Adelaide.</i>
<p>Policy</p>	<p>Not as a result of this report</p>
<p>Consultation</p>	<p>Not as a result of this report</p>
<p>Resource</p>	<p>Not as a result of this report</p>
<p>Risk / Legal / Legislative</p>	<p>To enable APLA to fulfill its statutory function to provide advice to the Council and State Government on policy, development, heritage or management issues affecting the Adelaide Park Lands.</p>
<p>Opportunities</p>	<p>Not as a result of this report</p>
<p>City of Adelaide Budget Allocation</p>	<p>Not as a result of this report</p>
<p>Life of Project, Service, Initiative or (Expectancy of) Asset</p>	<p>Not as a result of this report</p>
<p>Ongoing Costs (eg maintenance cost)</p>	<p>Not as a result of this report</p>
<p>Other Funding Sources</p>	<p>Not as a result of this report</p>

Discussion

1. At its meeting on 26 August 2021, the Authority noted a report with background information on upcoming projects in the Riverbank Precinct including:
 - 1.1. The Women's and Children's Hospital
 - 1.2. The Riverbank Arena
 - 1.3. The Riverbank Precinct Code Amendment
2. Since the 26 August 2021 meeting, the following updates are available:
 - 2.1. In relation to the new Women's and Children's Hospital:
 - 2.1.1. A request has been received by the City of Adelaide from SA Health to transfer land west of the rail corridor for the proposed transit hub/car park and associated access roads to the Minister for Health and Wellbeing.
 - 2.1.2. A report will be presented on this matter at a future Board meeting.
 - 2.2. In relation to the Riverbank Precinct Code Amendment:
 - 2.2.1. The Draft Code Amendment was released for public consultation on Wednesday 15 September 2021. Submissions are invited on the Code Amendment until 27 October 2021.
 - 2.2.2. The full consultation materials can be found at [Riverbank Precinct Code Amendment \(plan.sa.gov.au\)](https://plan.sa.gov.au). A summary of the key changes proposed are included in Link 1 [here](#).
 - 2.2.3. The Attorney General's Department is scheduled to brief Council on the Code Amendment at The Committee meeting on 21 September 2021.
 - 2.2.4. A separate discussion item is included on this meeting to seek Board Member's initial feedback on the Code Amendment.
 - 2.2.5. A Special Meeting will be scheduled within the next few weeks for the Board to consider its advice on this matter.
 - 2.3. In relation to planning across the broader Riverbank Precinct, on 14 September 2021 the City of Adelaide Council resolved:

"Endorses the Lord Mayor urgently write to the Premier of South Australia to request that:

 - *the relevant State Government Minister or Department refer the proposed Women's and Children's Hospital project, Riverbank Precinct Code Amendment and proposed Riverbank Arena, to the Australian Government's Minister for the Environment for consideration as actions which may affect the National Heritage Listing of the Adelaide Park Lands and City Layout as per requirements of Commonwealth Environment Protection and Biodiversity Conservation Act 1999.*
 - *the State Government to form a working group with the City of Adelaide to inform the delivery of the proposed major projects in the Riverbank Precinct to achieve maximum community benefit."*
3. In its role as advisor to the City of Adelaide and State Government on matters that relate to the future use and management of the Riverbank Precinct in the Adelaide Park Lands, the Authority has opportunity to consider the following:
 - 3.1. The draft Riverbank Precinct Code Amendment – a Special Meeting to be scheduled in the next few weeks to consider the matter.
 - 3.2. The new Women's and Children's Hospital, including the request from the State Government to transfer care and control of land west of the rail corridor from the City of Adelaide to the Minister for Health and Wellbeing.
 - 3.3. The new Riverbank Arena.
 - 3.4. The future of the broader Riverbank Precinct.

Attachments

Nil

Data and Insights - Biodiversity

APLA Strategic Plan identifies the following data and insights:

Biodiversity monitoring

Carbon abatement and sequestration



Biodiversity Monitoring

Parks 2, 3, 4, 5, & 6



1949



Jan 2002



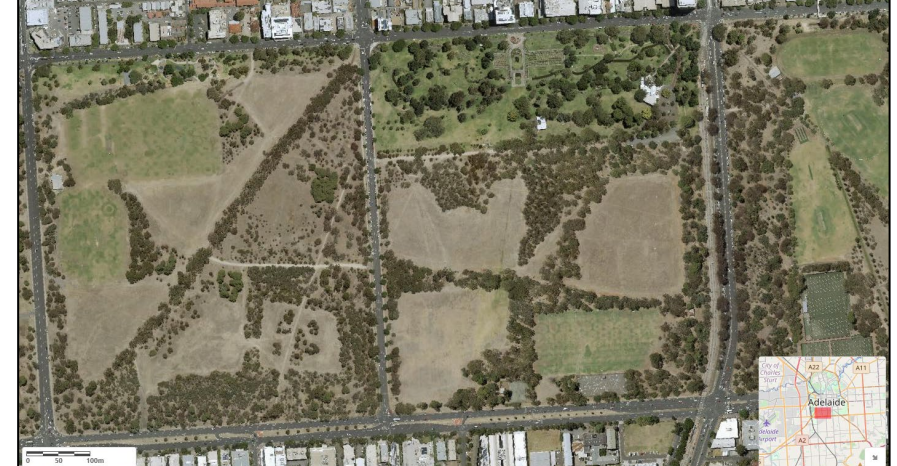
Jan 2021

Adelaide Park Lands Authority - Board Meeting - Agenda - 23 September 2021

Management

- Significant planting undertaken (1000s of plants)
- Surveyed Park Lands' biodiversity
- Maintained native biodiversity
- Identified Key Biodiversity Areas (KBA)
- Created KBA management plans
- Supported partnerships
- Created biodiversity monitoring programs.

Parks 20, 21, & 21 west



Biodiversity monitoring

Biodiversity Monitoring Guidelines

BIODIVERSITY MONITORING GUIDELINES

Supporting the Integrated Biodiversity Management Plan 2018–2023 and the
Biodiversity Monitoring Plan

November 2019

Key Biodiversity Areas (KBAs) have been created to protect our areas of remnant and revegetation.

The KBAs represent the four distinct vegetation communities that persist in the Park Lands:

- I. Grey Box / SA Blue Gum Woodland
- II. SA Blue Gum / River Red Gum
- III. River Red Gum Woodland
- IV. Mallee Box Woodland (A – west and B - north).

City of Adelaide (CoA) focuses on biodiversity monitoring within the KBAs and extend to areas of remnant vegetation.

CoA Biodiversity Monitoring Program guidelines provide clear instructions to monitor our biodiversity using recognised ecological survey methods.

Flora monitoring



The CoA Biodiversity Monitoring Program monitors vegetation within the KBAs – we aim to have our first complete dataset by December 2021.

Our data is supported by citizen science type programs and volunteer groups active in the Park Lands. These include:

- Trees for Life (Bush for Life) – across four sites
- Wirrarninthi Bushland Volunteer Group.

Areas in red show the extent of the 2018 flora survey - 672,667 m².

In partnership with the University of Adelaide, we have begun testing the potential of aerial (drone based) monitoring of native vegetation.

Aerial vegetation monitoring



Left: A Protected Conservation Zone (KBA 1) and Bush for Life volunteer site within Carriageway Park / Tuthangga (Park 17) – Nov 2020

Right: Crew from the Unmanned Research Aircraft Facility calibrating a drone prior to

aerial survey

Fauna monitoring

Fauna is generally more transient than flora and requires a different approach.

Our data is supported by citizen science type programs and volunteer groups active in the Park Lands. These include:

- Butterfly Conservation SA
- Birdlife Australia – Birds in Backyards.

Areas in **blue** show the extent of the 2018 fauna survey - 657,969 m².

The report from this survey can be found in Link 1 [here](#) .



Fauna monitoring

Two new species for SA were recorded in the 2018 survey. This highlights the potential for more species to be discovered.



New species record for SA

Tortoise Beetle (*Paropsisterna cornuta*) found on eucalypt leaf in (Park 23).

Adelaide Park Lands Authority - Board Meeting - Agenda - 23 September 2021



Most western record in South Australia and is a new river system for this species in SA

The Gold-fronted River Damsel (*Pseudagrion aureofrons*) observed in Park 27.

Fauna monitoring

Some species with conservation concern that have been recorded during monitoring are:



Classified as 'vulnerable' in AMLR

Eastern Water Skink (*E. quoyii*) which is a very large skink, only found along the Murray River system and the smaller river catchments in Adelaide. Observed at the edges of water in Park 23 and Park 27.



Considered as 'rare' in AMLR

Chequered copper butterfly (*Lucia limbaria*), which was rediscovered in the south-eastern Park Lands in the early 2000s by a local resident and friend of the Adelaide Park Lands.

Karrawirra Pari and the Torrens Lake

The proposed *Karrawirra Pari Urban Wetland and Nature Space Project* aims to incorporate in-line wetlands in Torrens Lake

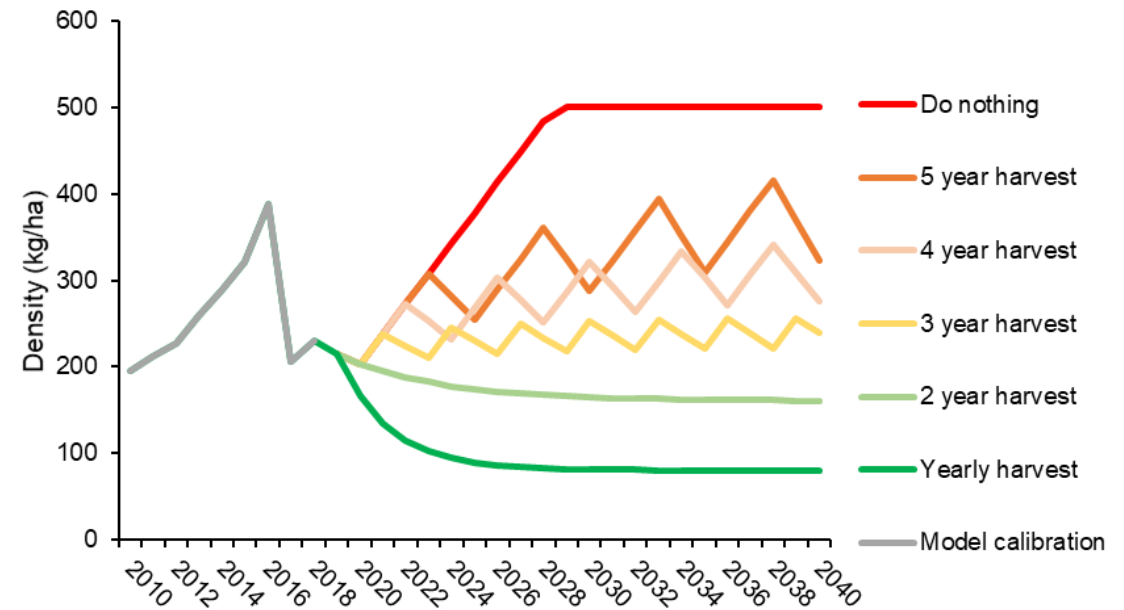
Recent assessments undertaken to investigate options to improve water quality and reduce the occurrence of blue-green algae outbreaks include:

- **Torrens Lake Watercourse Rehabilitation Assessment - Concept Design Report**
Water Technology Pty Ltd – May 2019 – the recommendation was to establish up to six in-line wetlands and associated elements.
- **Baseline Littoral Zone Vegetation Mapping and Assessment of the Torrens Lake/Karrawirra Pari**
Nature Glenelg Trust – June 2020 – found in Link 2 [here](#) (aim was to understand current ecological communities, stresses and drivers for change).

Karrawirra Pari and the Torrens Lake - carp

CoA has delivered projects to reduce carp numbers in Torrens Lake since 2011

- A total of 1,861 carp (6.3 tonnes) have been removed as part of e-fishing projects in 2011, 2016, 2017 and 2019
- Annual harvests indicate that carp populations are shrinking faster than they are being replenished
- A population survey done in 2019 allowed for greater confidence in population estimates and management actions
- Annual harvesting should result in a steady reduction in carp density to $<100 \text{ kg ha}^{-1}$ by 2024
- The 2019 Torrens Lake Carp Harvest - Summary report can be found [here](#)
- In 2021, 621 carp (1,951 kg) were removed (project in progress).



Carp population model output showing the results of various harvesting strategies with an annual population replenishment rate of ~ 178 carp and a harvest removal rate of 36% of the population – SARDI 2019

Carp harvest (e-fishing)



Crew from SARDI during the 2021 Torrens Lake Carp and Invasive Fish Eradication Program in Torrens Lake.

Crew used the highly effective method of electronic fishing (e-fishing) to stun and remove unwanted fish species (mostly carp) while other species swam away unharmed – Feb 2021.

Demonstration Biodiverse Carbon Offset Plantings

Carbon abatement and sequestration

There are currently two biodiverse carbon offset planting sites: Adelaide High School and Reservoir Park / Kangatilla (Park 4)

Adelaide High School site was planted in November 2017

- Native vegetation carbon offset planting demonstration site with interpretive signage
- At least 500 plants across 12 Mallee Box Woodland species on ~**11,000 m²** (including infill planting)
- Estimated to remove and store more than 50 tonnes of carbon dioxide equivalent (CO_{2e}) over thirty years
- Partnership between Adelaide High School, Greening Australia, Trees for Life, and the City of Adelaide.

Park 4 site was planted in 2021

- Biodiverse carbon offset planting demonstration site using principles from Biodiversity Sensitive Urban Design
- 575 plants across 22 Mallee Box Woodland species on ~3,000 m² with interpretive signage
- Estimated to remove and store more than 70 tonnes CO_{2e} over thirty years
- Co-funded with Green Adelaide grant money for Biodiversity Sensitive Urban Design.

Both sites were designed to **demonstrate** carbon offset plantings to the public. Neither site was intended for carbon abatement or to record, monitor or report on sequestered carbon.

Adelaide High School site



Carbon Offset Demonstration site at Adelaide High School – Jan 2009 and 2021

A combination of revegetation and infill planting (amongst established trees) was done across ~11,000 m²



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Reservoir Park / Kangatilla (Park 4): Site of the Biodiverse Carbon Offset Planting Demonstration Site.

Left: Concept plan of the project showing the extent and type of vegetation with a path and signage.

Top: the site prior to planting.



Park 4 Biodiverse demonstration carbon offset planting site



The site after completion showing Park Lands Trail, two interpretive signs, interpretive trail, and newly planted vegetation from Mallee Box Woodland ecological community.